

To: Robin Hawks[rhawks@blm.gov]
Cc: Sally Butts[sbutts@blm.gov]
From: McAlear, Christopher
Sent: 2017-12-22T08:28:18-05:00
Importance: Normal
Subject: Fwd: National Monument Priority List
Received: 2017-12-22T08:28:26-05:00
Final Draft NM Planning Priority List 12 21 2017.docx

Hi,
Not sure why the margins are messed up and everything prints off the page. Is it the new printers on document setup?

Thanks

----- Forwarded message -----

From: Butts, Sally <sbutts@blm.gov>
Date: Thu, Dec 21, 2017 at 2:26 PM
Subject: Fwd: National Monument Priority List
To: Kristin Bail <kbail@blm.gov>
Cc: Christopher McAlear <cmcalear@blm.gov>

Kristin,
Here's the latest list of planning priorities for national monuments regarding EO 13792.

Please let me know if you have any questions.

Sally

----- Forwarded message -----

From: Christopher McAlear <cmcalear@blm.gov>
Date: Thu, Dec 21, 2017 at 2:12 PM
Subject: Fwd: National Monument Priority List
To: sbutts@blm.gov, rwootton@blm.gov

Hi can one of you send the most updated priority list to Kristin
Thanks

Sent from my iPhone

Begin forwarded message:

From: "Bail, Kristin" <kbail@blm.gov>
Date: December 21, 2017 at 12:49:35 PM EST
To: Christopher McAlear <cmcalear@blm.gov>
Subject: Fwd: National Monument Priority List

Chris could you forward me the attachment? Steve is out on leave and WO 210 does not have a copy either. Thanks! K

----- Forwarded message -----

From: **Tryon, Steve** <stryon@blm.gov>

Date: Fri, Dec 15, 2017 at 5:52 PM

Subject: Re: National Monument Priority List

To: "Haskett, Nikki" <nhaskett@blm.gov>

Cc: Cally Younger <cyounger@blm.gov>, "McAlear, Christopher"

<cmcalear@blm.gov>, Timothy Fisher <tjfisher@blm.gov>, Sally Butts

<sbutts@blm.gov>, Mary Isaac <misaac@blm.gov>, Kristin Bail

<kbail@blm.gov>, Leah Baker <lbaker@blm.gov>, Heather Bernier

<hbernier@blm.gov>

Thanks, Nikki. Thanks for coordinating on this exercise as we figure out how to fund bureau priorities.

I am bringing in Kristin and WO 210, for awareness and potential follow-up next week.

[I'll be on A/L.]

If I am reading the first document correctly, the highest priority plans are numbers 1 to 6?

(b) (5) DPP

(b) (5) DPP

Thanks!

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Steve Tryon
Deputy Assistant Director, Resources and Planning
Bureau of Land Management
1849 C Street, NW
Room 5654
Washington, DC 20240
202-208-4896

On Fri, Dec 15, 2017 at 2:35 PM, Haskett, Nikki <nhaskett@blm.gov> wrote:

Cally, Chris, Steve,

Attached is the draft NM Priority List that we developed for your review. Steve and I spoke and it sounds like there may be funding to allocate from 1610 for the highest priorities. We are also taking a hard look at our 400 funds and will let

you know what's available. Sally and Tim are coordinating this list with the 3356 action plan since this one is responsive to all orders, proclamations, and other recent actions.

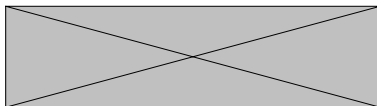
The table in the write up has more detailed information regarding the "concerns" from the final report that needs to be addressed. I also created a one page summary priority table for a quick look (pdf attached).

Nikki Haskett (Moore)
Acting Deputy Assistant Director
National Conservation Lands and Community Partnerships
Bureau of Land Management, Washington D.C.
202.219.3180 (o)

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Sally R. Butts, J.D., Acting Division Chief
National Conservation Lands
Bureau of Land Management
20 M St. SE, Washington, DC 20003
Office 202-912-7170; Cell 202-695-5889; Fax 202-245-0050; sbutts@blm.gov

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Christopher McAlear
Assistant Director
National Conservation Lands
and Community Partnerships
(W) 202-208-4731
(C) 775-722-9539

BLM National Monuments - Priority Plans

12/21/2017

The following outlines the BLMs priority approach to address any planning required in response to Presidential actions resulting from the Secretary's December 5th, 2017 *Revised Final Report Summarizing Findings of the Review of Designations Under the Antiquities Act* (Final Report).

Introduction

The BLM manages 27 National Monuments. Santa Rosa and San Jacinto Mountains and Prehistoric Trackways are designated by Congress and the other 25 are designated by Presidential Proclamation through the Antiquities Act. Fourteen National Monuments have existing Resource Management Plans (RMPs), four require RMP updates to address monument management, and nine monuments are currently in some phase of a planning amendment process.

Executive Order 13792

Executive Order 13792, "Presidential Executive Order on the Review of Designations Under the Antiquities Act," dated April 26, 2017, (Order or E.O. 13792) directed the Secretary to conduct a review of certain Presidential designations made under the Act, to determine if the designations conformed to the policies set forth in the Order. The Order instructed that two reports summarizing the review be provided:

- a. an Interim Report within 45 days, addressing the Bears Ears National Monument established by Proclamation No. 9558, dated December 28, 2016, and "other such designations as the Secretary determines to be appropriate for inclusion"; and
- b. a Final Report within 120 days, summarizing the findings of the review for all other monument designations covered by the Order.

The Interim Report was issued on June 10, 2017.

Presidential Proclamations Modifying the Grand Staircase-Escalante and Bears Ears National Monuments

On December 4th the President issued the Presidential Proclamation Modifying the Grand Staircase-Escalante National Monument and the Presidential Proclamation Modifying the Bears Ears National Monument.

- o The Proclamation Modifying the Grand Staircase-Escalante National modified the boundaries of the 1.7 million acres of Federal lands to 3 units: the Grand Staircase, Kaiparowits, and Escalante Canyons units of the monument (1,003,863 acres).
- o The Proclamation Modifying the Bears Ears National Monument modified the boundaries of the 1.35 million acres of Federal lands to 2 units: the Shash Jáa area and the Indian Creek area; and excluded from its designation and reservation approximately 1,150,860 acres.

Secretary's December 5th, 2017 Final Report

On December 5th, in accordance with the Order, Secretary Zinke released the Final Report with results and recommendations for several monuments. The Final Report included:

- A concern for “landscape level designations” on BLM-managed lands becoming overlain by a more restrictive management regime, which “has the effect of narrowing the range of uses and limiting BLM's multiple-use mission.” Absent specific assurances, traditional uses of the land (grazing, timber production, mining, fishing, hunting, recreation, and other cultural uses) “are unnecessarily restricted and especially harm rural communities in western states given that these towns have historically benefited and been economically sustained by grazing, mining, and timber production on nearby public lands, narrowing the range of uses and limiting BLM's multiple-use mission.”
- A statement that DOI has plans to undertake a review of existing monument management plans and update them to be consistent with public access, infrastructure, traditional use, tribal cultural use, and hunting and fishing rights.
- Recommendations to modify the boundaries and/or management plans for Cascade-Siskiyou, Gold Butte (GBNM), Organ Mountains-Desert Peaks (OMDPNM) and Rio Grande del Norte (RDGNM) National Monuments, in addition to the Bears Ears (BENM) and Grand Staircase-Escalante National Monuments.
- Recommendations for congressional action to establish tribal co-management for designated cultural areas within BENM, GBNM, OMDPNM, and RGDNNM.

Secretarial Order 3356

On September 15, 2017, Secretarial Order 3356 was issued which directs the BLM to “amend National Monument Management Plans to include or expand hunting, recreational shooting, and fishing opportunities to the extent practicable under the law.” The BLM is developing an action plan to identify recommendations to amend or develop National Monument Management Plans to expand opportunities; and to identify potential actions that would further enhance hunting, fishing, and recreational shooting opportunities within National Monuments.

The action plan established priorities to implement Secretarial Order 3356 Section 4b(1) of by identifying (1) National Monument Management Plans that could be developed or amended to include or expand opportunities; and (2) potential actions that would further enhance hunting, fishing, and recreational shooting opportunities within National Monuments. For the S.O. 3356 action plan, high priority was given to National Monuments with current planning efforts underway and those with a planning-related restriction recommended for assessment. Medium priority was given to National Monuments currently with no plans in place or needs a plan amendment. Low priority was given to implementation actions

which expand hunting, recreational shooting, and fishing; to those with restrictions with no recommendation for assessment; and those with restrictions regulated and enacted by the States.

Priority List for Executive Order 13792 and Secretarial Order 3356

In order to best respond to the recent Proclamations, recommendations from the Final Report, as well as expand recreational access, planning needs for national monuments were put in priority order. Priorities were based on the following:

- Highest Priority: National Monuments designated by Presidential Proclamation and where Presidential actions have occurred since the Secretary's 12/5/17 Final Report was released.
- High Priority: National Monuments designated by Presidential Proclamation, and where recommendations were identified in the Secretary's 12/5/17 Final Report, but no subsequent Presidential action has occurred.
- Medium Priority: National Monuments not identified in in the Secretary's 12/5/17 Final Report, but identified as a high priority for increasing recreational access under S.O. 3356.
- Low Priority: National Monuments not identified in the Secretary's 12/5/17 Final Report, not included in the E.O. 13792 review, or with no restrictions on fishing, hunting or recreational shooting.

Based on the criteria, the following table shows the monuments in priority order for planning purposes, including the monument name, current planning status, the relevant recommendations identified in the Secretary's 12/5/17 Final Report, and options to address the recommendations.

BLM National Monument Priority List					
National Monument and State	Existing Land Use Plan	Current Planning Status	Recommendations in Final Report	Action	Rationale for Priority List
Highest Priority					
Bears Ears, Utah	Monticello RMP, 2008.	NOI drafted	Develop management plan to protect objects, prioritize public access; infrastructure upgrades, repair, and maintenance; traditional use; tribal cultural use; and hunting and fishing rights.	Initiate plan revision for Indian Creek Unit, then for Shash Jaa Unit with USFS. Prepare Monument Advisory Council charters. Prioritize infrastructure projects.	Designated area was adjusted by Presidential Proclamation on 12/4/17. Highest priority, no Monument Plan in place and the age of the existing RMP.
Grand Staircase Escalante, Utah	GSENM MMP, 1999	NOI drafted Currently a NOA for the GSENM DRMP A/DEIS (livestock grazing amendment) is also routing in DTS.	Decrease in actual cattle from restrictions, limited motorized vehicle use, areas in GSENM contain several billion tons of coal, only NM with no public input. Develop management plan to protect objects, prioritize public access; infrastructure upgrades, repair, and maintenance; traditional use; tribal cultural use; and hunting and fishing rights.	Four new plans for Grand Staircase, Kaiparowits, Escalante Canyons Units, and lands previously in GSENM. Single EIS, 4 RODS.	The designated area was adjusted by Presidential Proclamation on 12/4/17 creating non NM public lands subject to different authorities and policies than those identified in the current RMP.

High Priority					
Cascade Siskiyou, Oregon	CSNM RMP, 2008 Soda Mountain Wilderness Stewardship Plan, 2012	The BLM is implementing the current plans.	Motorized transportation off roads prohibited in original designation. Expansion only allows for off roads in limited cases and after transportation management plan is completed. Plan not yet initiated. Due to poor maintenance, remaining usable roads in often unsuitable for use. Develop management plan to protect objects, prioritize public access; infrastructure upgrades, repair, and maintenance; traditional use; tribal cultural use; and hunting and fishing rights.	Conduct an assessment on issues related to private lands, rec shooting, and the inclusion of O&C lands for commercial timber harvest within the monument boundary to determine best methods to proceed. Coordinate with state fish and wildlife agencies to identify key access, infrastructure, and habitat needs to improve hunting and fishing opportunities.	Identified in the Secretary's 12/5/17 Final Report, recommending boundary amendment through proclamation. This would create non NM public lands subject to different authorities and policies than identified in the current RMP.
Gold Butte, Nevada	Las Vegas RMP, 1998.	A supplement to the <i>S.NV D.O. DEIS and GBNM</i> . A NOI was initiated. Scoping has not been initiated.	Develop management plan to protect objects, prioritize public access; infrastructure upgrades, repair, and maintenance; traditional use; tribal cultural use; and hunting and fishing rights. The Final Report recommends congressional action to establish tribal co	Coordinate with tribal governments, including	Specific Secretarial recommendation in the 12/5/17 Final Report, including recommending boundary amendment through proclamation.

			management for designated cultural areas within GBNM.	determining tribal management priorities.	There is no Monument Plan in place and the current RMP is nearly 20 years old and does not address monument management according to applicable authorities and policy.
Organ Mountains Desert Peaks, New Mexico	Mimbres RMP, 1993	In pre planning stages, awaiting Notice of Intent to be published.	<p>Border security is a concern resulting from the designation, as the Proclamation restricts motorized transportation close to the border.</p> <p>Remoteness and topography of the Potrillos Mountain Complex lends itself to a drug smuggling route and needs to be monitored.</p> <p>Potrillos Mountain Complex also encompasses the Mesilla groundwater basin which has an unknown potential to address future water needs, recharge, salinity control, and storage.</p>	Prepare monument management plan for the OMDPNM.	<p>Specific Secretarial recommendation in the 12/5/17 Final Report includes a congressional action to establish tribal co management for designated cultural areas.</p> <p>The current RMP is 28 years old and does not address monument</p>

			<p>Designation could prevent access to parts of allotments. Vegetative management and other maintenance work could be restricted and further degrade the ability for ranchers to run cattle.</p> <p>Develop management plan to protect objects, prioritize public access; infrastructure upgrades, repair, and maintenance; traditional use; tribal cultural use; and hunting and fishing rights.</p>		<p>management according to applicable authorities and policies.</p>
Rio Grande del Norte, New Mexico	Taos RMP, 2012	The RMP is currently being amended in an EA to address Monument management.	<p>Lack of access to roads due to monument restrictions has left many grazing permittees choosing not to renew permits.</p> <p>Develop management plan to protect objects, prioritize public access; infrastructure upgrades, repair, and maintenance; traditional use; tribal cultural use; and hunting and fishing rights.</p>	<p>Prepare monument management plan for RGNNM, and address key access, infrastructure, BMP's, and habitat needs to improve hunting and fishing opportunities.</p>	<p>Specific Secretarial recommendation in the 12/5/17 Final Report includes a congressional action to establish tribal co management for designated cultural areas.</p> <p>An amendment to the RMP required; the current RMP does not address monument management according to</p>

					applicable authorities and policy.
Medium Priority					
Sand to Snow, California	BLM is preparing a NOI to begin scoping.	The BLM and US Forest Service have initiated planning.	Reviewed but not in Final Report.	Consider requirements of S.O. 3356 when developing the Monument Management Plan, including considering how recreational shooting activities could occur within the Monument and use of best management practices to reduce impacts.	Secretary reviewed with a recommendation for no further changes under the E.O. on 8/6/17. No current plan in place to address monument management according to applicable authorities and policies. Planning provides an opportunity to address recreational access under S.O. 3356.

Upper Missouri River Breaks, Montana	Upper Missouri River Breaks RMP, 2008	BLM implementing current plan	Reviewed but not in Final Report.	Plan amendment to improve and enhance access, hunting and fishing opportunities. Improve roads, parking, trailheads, interpretive kiosks, and supportive facilities to provide access routes for hunting, fishing, and recreation.	Secretary reviewed and made recommendation for no further changes under the E.O. on 8/2/17. A plan amendment provides an opportunity to address recreational access under S.O. 3356.
Basin and Range, Nevada	Ely RMP, 2008.	Amendment to the RMP. A scoping report has been prepared.	Reviewed but not in Final Report.	Actions to enhance access would include completing route inventory and route designation, and maintaining designated routes.	No Amendment in place to address monument management according to applicable authorities and policies. Planning provides an opportunity to address recreational access under S.O. 3356.

Mojave Trails, California	California Desert Conservation Area Plan of 1980, as amended.	In pre planning stages, awaiting Notice of Intent to be published.	Reviewed but not in Final Report.	A Monument Plan will be prepared, pending the outcome of the national monument review under Executive Order 13792. Consider the requirements of S.O. 3356	No monument plan in place to address monument management according to applicable authorities and policies. Planning provides an opportunity to address recreational access under S.O. 3356.
Berryessa Snow Mountain, California	2006 Ukiah Field Office RMP		Reviewed but not in Final Report.	An RMP amendment will be prepared pending the outcome of the national monument review under Executive Order 13792. Consider the requirements of S.O. 3356. Develop a travel management plan that considers the access needs of sportsmen. Renew MOU with CDFW	Amendment or Monument Plan needed to address monument management according to applicable authorities and policies. Planning provides an opportunity to address recreational access under S.O. 3356.

Carrizo Plain, California	Carrizo Plain National Monument RMP, 2010	BLM implementing current plan	Reviewed but not in Final Report.	Continue to collaborate with CDFW to maintain access.	Current plan in place an amendment may increase limited recreational access under S.O. 3356.
Canyons of the Ancients, Colorado	Canyons of the Ancients RMP, 2010	BLM implementing current plan	Reviewed but not in Final Report.	Develop <i>Destination Strategy</i> to provide safe access in the front and backcountry	Secretary reviewed and made recommendation for no further changes under the E.O. on 7/21/17. Plan amendment may increase only limited recreational access under S.O. 3356.

Browns Canyon, Colorado	Currently managed under the Royal Gorge Field Office RMP, 1996.	An independent joint BLM/USFS RMP is being prepared for BCNM. RMP currently in AMS phase and USFS Assessment	Reviewed but not in Final Report.	Revise the 2001 Arkansas River Recreation Management Plan to manage commercial visitor use and access. Repair trails, install additional wayfinding signs, and install horse specific infrastructure (hitching posts), to improve visitor access.	There is no current plan in place to address monument management according to applicable authorities and policies. This present a planning opportunity to increase recreational access under S.O. 3356.
California Coastal National Monument	California Coastal National Monument Resource Management Plan (RMP), 2005	RMP is being amended to address additions to the Monument. A NOI prepared to start scoping for the Cotoni Coast Dairies unit.	Not Reviewed under E.O. 13792	Address access and hunting and fishing opportunities in the Cotoni Coast Dairies unit in the RMP amendment.	Plan amendment may increase limited recreational access under S.O. 3356.
San Juan Islands, Washington	No RMP addressing these lands.	Currently developing alternatives for a monument RMP	Not Reviewed under E.O. 13792 No access restrictions identified.		No Monument Plan in place to address monument management according to

					applicable authorities and policies. A planning opportunity to provide limited recreational access under S.O. 3356.
Fort Ord, California	Hollister FO RMP for the Southern Diablo Mountain Range and Central Coast of California, 2007.	BLM implementing current plan	Not Reviewed under E.O. 13792	Amend plan for future recreational shooting opportunities once live munitions and explosives have been removed.	Plan amendment may increase limited recreational access under S.O. 3356.
Agua Fria, Arizona	Agua Fria National Monument RMP, 2010	BLM implementing current plan	Not Reviewed under E.O. 13792	Conduct RMP assessment for potential plan amendment to consider how recreational shooting activities could occur within the Monument	Plan amendment may increase limited recreational access under S.O. 3356.
Pompey's Pillar, Montana	Pompey's Pillar RMP, 2015	BLM implementing current plan	Not Reviewed under E.O. 13792	Address conservation easement with adjacent landowner to provide additional trail access connections to the	An easement will minimally increase recreational access under S.O. 3356.

				Yellowstone River and other BLM lands and a nearby fishing access point (Bundy Bridge).	
Low Priority					
Grand Canyon Parashant, Arizona	BLM/NPS GCP RMP General Management Plan, 2008.	BLM implementing current plan	Reviewed but not in Final Report. No access restrictions identified.	Update hunter guide Special Recreation Permit EA. Improve Road Canyon (101) and Pocum Wash (1007) roads during the 2018 winter.	Secretary reviewed and made recommendation for no further changes under the E.O. on 8/4/17. Currently no restrictions on fishing, hunting or recreational shooting.
Vermilion Cliffs, Arizona	Vermilion Cliffs National Monument RMP, 2008	BLM implementing current plan	Reviewed but not in Final Report. No access restrictions identified.	Complete redevelopment of four wildlife water catchments on the Paria Plateau with Arizona Game & Fish Department	Pending further E.O. review. Currently the monument has no restrictions on fishing, hunting or recreational shooting.

Craters of the Moon, Idaho	The ROD for the Craters Amendment was signed in July 2017.	The BLM will begin implementation plan	Reviewed but not in Final Report. No access restrictions identified.	Improve roads, trailheads, parking, interpretive kiosks, and supported facilities to provide access	Secretary reviewed and made recommendation for no further changes under the E.O. on 7/12/17, currently no restrictions on fishing, hunting or recreational shooting. Recent Amendment.
Ironwood Forest, Arizona	Ironwood Forest National Monument RMP, 2013	BLM implementing current plan	Reviewed but not in Final Report.	Educational outreach expansion began two years ago and continues to include access presentations at the Desert Bighorn Sheep	Current plan in place an amendment may increase limited recreational access under S.O. 3356.
Sonoran Desert, Arizona	Sonoran Desert National Monument RMP, 2012	Released a proposed RMP Amendment and Final EIS for recreational target shooting 10/20/2017.	Reviewed but not in Final Report.	Develop 3 new rec areas.	Recent RMP amendment

Kasha Katuwe Tent Rocks, New Mexico	Kasha Katuwe Tent Rocks NM RMP (2007)	BLM implementing current plan	Not Reviewed under E.O. 13792	Maintain roads, routes and trails for recreation. Expand recreational opportunities such as opening newly acquired horse stables.	Plan amendment may address limited increase to recreational access under S.O. 3356.
Prehistoric Trackways, New Mexico	Prehistoric Trackways RMP, 2015	BLM implementing current plan	Not Reviewed under E.O. 13792	Roads, routes, and trails will be maintained to continue to provide recreational access.	Plan amendment may increase limited recreational access under S.O. 3356. Congressionally Designated.
Santa Rosa and San Jacinto Mountains, California	Santa Rosa and San Jacinto Mountains National Monument Management Plan, 2004	BLM implementing current plan	Not Reviewed under E.O. 13792	Continue to manage in accordance with California Department of Fish and Wildlife hunting prohibition.	Plan amendment may increase limited recreational access under S.O. 3356. Congressionally Designated.